Innovations in Accountability Policy The CORE-PACE Research Partnership

October 14, 2016

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ESSA Shift from Feds to States







LCFF Shift From State to Local







Multiple measures of school performance used locally to drive continuous improvement



ESSA



I CFF

The CORE Districts have been working collaboratively since 2010







Designing the School Quality Improvement Index:



MAKING ALL STUDENTS VISIBLE:

N size of 20 resulting in over 150,000 additional students counted!

Guiding principles:

- Information as "flashlight" (and not a "hammer")
- ✓ From a narrow focus to a holistic approach
- Making all students visible
- From just achievement to achievement and growth

Developed through collaboration and partnership:

- ✓ Led by the CORE Superintendents
- ✓ Guided by the experts in our districts
- ✓ With input from hundreds of educators across the CORE districts
- With support from our key partners (e.g. Stanford University, Harvard University)
- With guidance from our Oversight Panel (e.g. ACSA, CSBA, Ed Trust West, PACE, PTA)



Illustrative Example

	Metric result 2015	Metric result 2016	Change in Metric Performance from 2015 to 2016	Index Level 2016	Change in Index Leve from 2015 to 2016
Academic Performance English Language Arts	19% MEET OR EXCEED STANDARDS	26% MEET OR EXCEED STANDARDS	7%	6/10	13
Academic Growth - English Language Arts		74%		8/10	
Academic Performance Math	8% MEET OR EXCEED STANDARDS	12% MEET OR EXCEED STANDARDS	4%	4/10	12
Academic Growth - Math		50% GROWTH PERCENTILE		5/10	
HS Readiness	42%	47%	5%	8/10	1

Social-Emotional & Culture-Climate Domain (All Students) Change in Metric Change in Index Level Metric result 2016 Metric result 2015 Performance from Index Level 2016 from 2015 to 2016 2015 to 2016 19% 17% Chronic Absenteeism -2% +0 1/10 CHRONICALLY ABSENT CHRONICALLY ABSENT Suspension Rates (includes 14% 10% 11 5/10 -4% students suspended and/or SUSPENDED (AND/OR SUSPENDED (AND/OR EXPELLED) expelled) EXPELLED) 41 21% 16% English Learner Re-designation -5% 5/10 RE-DESIGNATED RE-DESIGNATED Culture and Climate: Family 86% 1/10 Overall PERCENT FAVORABLE Culture and Climate: Staff 77% 75% -2% 3/10 +0 Overall PERCENT FAVORABLE PERCENT FAVORABLE Culture and Climate: Student 61% 57% 41 -4% 1/10 Overall PERCENT FAVORABLE PERCENT FAVORABLE Social-Emotional Skills: Growth 55% 58% 13 3% 5/10 Mindset PERCENT POSITIVE PERCENT POSITIVE Social-Emotional Skills: Self-50% 46% 42 -4% 1/10 Efficacy PERCENT POSITIVE PERCENT POSITIVE Social-Emotional Skills: Self-69% 66% 41 -3% 2/10 Management PERCENT POSITIVE PERCENT POSITIVE Social-Emotional Skills: Social 54% 51% -3% 1/10 +0 Awareness PERCENT POSITIVE PERCENT POSITIVE

CORE is moving into its second year of providing districts and schools with comprehensive multiple-measure results.

Reports support CONTINUOUS IMPROVEMENT for school leaders and teachers

Our 2015-16 results add academic growth, culture-climate surveys and social emotional skills to the picture.

Illustrative Example

	Metric result 2016	Lowest Performing Racial/Ethnic Subgroup	English Learners	Studients with Disabilities	Socio-Economoicall Disadvantaged Students
Academic Performance English Language Arts	26% MEET OR EXCEED STANDARDS	20% (H/L) MEET OR EXCEED STANDARDS	9% MEET OR EXCEED STANDARDS	2% MEET OR EXCEED	25% MEET DR FXCEED STANDARDS
Academic Growth - English Language Arts	74% GROWTH PERCENTILE	65% (H/L)	71%	51% GROWTH PERCENTILE	74% GROWTH PERCENTILE
Academic Performance Math	12% MEET OR EXCEED STANDARDS	7% (AA) MEET OR EXCEED STANDARDS	3% MEET OR EXCEED STANDARDS	O% MEET OR EXCEED STANDARDS	12% MEET OR EXCEED STANDAROS
Academic Growth - Math	50% GROWTH PERCENTILE	54% (AA)	56% GROWTH PERCENTILE	57% GROWTH PERCENTILE	49% GROWTH PERCENTILE
HS Readiness	47%	33% (H/L) HIGH SCHOOL READY	49%	24%	46%
Subgroup Performance: Social-Er	notional & Culture Cli	imate Domain			
	Metric result 2016	Lowest Performing Racial/Fthnic Subgroup	English Learners	Students with Disabilities	Socio-Economoically Disadvantaged Students
Chronic Absenteeism	17% CHRONICALLY ABSENT	30% (AA)	12% CHRONICALLY ABSENT	24% CHRONICALLY ABSENT	16% CHRONICALLY ABSENT
Suspension Rates (includes students suspended and/or expelled)	10% SUSPENDED (AND/OR EXPELLED)	24% (AA) SUSPENDED (AND/OR EXPELLED)	7% SUSPENDED (AND/OR EXPELLED)	14% SUSPENDED (AND/OR EXPELLED)	10% SUSPENDED (AND/OR EXPELLED)
English Learner Re-designation	16% RE-DESIGNATED				
Culture and Climate: Family Overall	86% PERCENT FAVORABLE				
Culture and Climate: Staff Overall	75% PERCENT FAVORABLE				
Culture and Climate: Student Overall	57% PERCENT FAVORABLE	54% (AA) PERCENT FAVORABLE	59% PERCENT FAVORABLE	56% PERCENT FAVORABLE	57% PERCENT FAVORABLE
Social-Emotional Skills: Growth Mindset	58%	56% (H/L) PERCENT POSITIVE	48%	44% PERCENT POSITIVE	58%
Social-Emotional Skills: Self- Efficacy	46% PERCENT POSITIVE	56% (AA) PERCENT POSITIVE	36%	55% PERCENT POSITIVE	46%
Social-Emotional Skills: Self Management	66% PERCENT POSITIVE	63% (H/L) PERCENT POSITIVE	61%	60% PERCENT POSITIVE	66% PERCENT POSITIVE
Social-Emotional Skills: Social Awareness	51%	49% (H/L)	47%	53%	50% PERCENT POSITIVE

Results include performance by the "all students" group and by subgroups

The progression of CORE's work has laid the groundwork for the districts to collaboratively use improvement science as a tool to solve problems

1.0: Building relationships	2.0: Building the infrastructure	3.0: Building networked improvement communities
 Best practices and learnings shared across districts 	Participation driven by the waiverNetwork-wide goals focused on	 Participation based on district priorities and the value the network provides
 Strong focus on learning about CCSS 	implementationBroad improvement agenda	 Specific, measurable, and more unified aims for the districts
	 Primary focus on role-alike collaboration 	 Focus on solving specific problems through cycles of improvement
		 Shared responsibility to help each other go further, faster
		 Focus on cross-functional problem solving, with some continued role-alike collaboration
		 Stronger pull of full-time and contract field expertise and analytical capability
		1

Shared interest in addressing common problems collaboratively progressed over time, and math was prioritized in Fall 2016 as the area of focus

Prioritization from August 5th board meeting

Prioritization from district visits

Prioritization from Design Day

Equity



Improve math proficiency of African American and Hispanic/Latino students in a specific grade



Improve ELA proficiency for African American and Hispanic/Latino students in a specific grade



Increase social emotional learning skills to enable greater academic success



Improve college and career readiness at the high school level



Improve math proficiency of African-American and Hispanic/Latino students, especially grades 4-8



Increase social emotional learning skills to enable greater academic success in transitional grades



Improve math proficiency of African-American and Hispanic/Latino students, especially grades 4-8



Attending to variability and leveraging the power of two

From the Carnegie Foundation...

Variation in performance is the core problem to address.

The critical issue is not what works, but rather what works, for whom and under what set of conditions. Aim to advance efficacy reliably at scale.



A. Students know a lot and are growing faster than their peers

B. Students are behind, but are growing faster than their peers

C. Students know a lot, but are growing slower than their peers

D. Students are behind, and are growing slower than their peers

E. Students are about average in how much they know and how fast they are growing

Schools in a district

Attending to variability and leveraging the power of two across the CORE Data Collaborative

Edvantage Dashboard 🗙 🎦 Item 7.2 Attachment 2 - 🗇 🕱 The Six Core Principles 💿 🗙 🛞 https://global.gotomeeti 🗙	Nozh 🗆 🗊 🗙
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CORE Preliminary Results Subject to Change	Welcome Noah Bookman 🔹 🧰
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During our design process, districts surfaced several potential drivers of that can be addressed to improve math outcomes for African American and Hispanic/Latino students. Below are a few examples.

Problem

Potential drivers



Improve math proficiency of African-American and Hispanic/Latino students, especially grades 4-8

- Integrating social emotional learning into math instruction
- Improving the quality of teaching in math
- Aligning curriculum with assessments
- Improving the human capital pipeline in math

CORE is part of the national dialogue on including Social Emotional Skills in Multiple Measure approaches to school quality



With almost half a million students surveyed across two years, CORE's measures of social-emotional skills let us explore how to measure these essential skills at scale.

Social Emotional Skills Cover Four Topics – Including Inter-Personal and Intra-Personal Skills

SE Competency	Definition			
Growth Mindset	The belief that one's abilities can grow with effort. Students with a growth mindset see effort as necessary for success, embrace challenges, learn from criticism, and persist in the face of setbacks.			
Self-Efficacy	The belief in one's own ability to succeed in achieving an outcome or reaching a goal. Self-efficacy reflects confidence in the ability to exert control over one's own motivation, behavior, and environment.			
Self-Management	The ability to regulate one's emotions, thoughts, and behaviors effectively in different situations. This includes managing stress, delaying gratification, motivating oneself, and setting and working toward personal and academic goals.			
Social Awareness	The ability to take the perspective of and empathize with others from diverse backgrounds and cultures, to understand social and ethical norms for behavior, and to recognize family, school, and community resources and supports.			

Culture-Climate Surveys Cover Four Topics, asked of Students, Parents, and Staff

CC element	Definition
Climate of support for academic learning	Students and teachers feel that there is a climate conducive to learning and that teachers use supportive practices, such as encouragement and constructive feedback; varied opportunities to demonstrate knowledge and skills; support for risk-taking and independent thinking; atmosphere conducive to dialog and questioning; academic challenge; and individual attention to support differentiated learning.
Knowledge and fairness of discipline, rules, and norms	Clearly communicated rules and expectations about student and adult behavior, especially regarding physical violence, verbal abuse or harassment, and teasing; clear and consistent enforcement and norms for adult intervention.
Safety	Students and adults report feeling safe at school and around school, including feeling safe from verbal abuse, teasing, or exclusion by others in the school.
Sense of belonging (school connectedness)	A positive sense of being accepted, valued, and included, by others (teacher and peers) in all school settings. Students and parents report feeling welcome at the school.



Education Analytics INC.

The CORE Data Collaborative Serves 1.8 M Students in Urban, Rural and Suburban Schools



- Sacramento County districts
- Riverside County districts
- San Bernardino City USD
- East Side Alliance
- Sweetwater Union HSD
- Aspire Public Schools
- Green Dot Public Schools
- Oxnard school districts

Collaboration with the Linked Learning Alliance:

A next-generation, continuous improvement data system focused on college and career readiness

The Linked Learning Data System Architecture



We're collaborating with the Linked Learning field on career readiness indicators (e.g., pathway completion)

Through this partnership, data collection, storage, analysis, and reporting can be streamlined across districts, reducing costs and saving time.

The CORE Districts are proposing to serve as a Research Pilot in California's New Accountability System

"When the new system is introduced, we strongly believe our districts should be held accountable for all of the state adopted indicators, plus the locally-driven indicators on growth, high school readiness and social-emotional learning/culture-climate the CORE Districts now measure. Our research shows that these specific initiatives are leading to school and student improvement locally, and we need to count them, not just locally, but also for state

accountability nurnoses "

José Banda, Superintendent Sacramento City Unified School District

Michael Hanson, Superintendent Fresno Unified School District

Michelle King, Superintendent Los Angeles Unified School District

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Myong Leigh, Interim Superintendent San Francisco Unified School District

Gabriela Mafi, Superintendent Garden Grove Unified School

Stefanie Phillips, Superintendent Santa Ana Unified School District

Christopher Steinhauser, Superintendent

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Antwan Wilson, Superintendent Oakland Unified School District

The CORE Districts' locally-driven data provides a more complete picture of school improvement

California's Education Priorities as identified in LCFF	State Accountability System	Part of State Identification of Schools for Intervention/Support	CORE Districts Data	What the CORE Research Pilot would/could use to complement the state system
8 – Student Outcomes	College & Career Indicator (CCI)	Y	Social Emotional Skills	• CCI
7 – Access to a Broad Course of Study	College & Career Indicator	Y	High School Readiness of 8th Graders	CCIHS Readiness
6 – School Climate	Suspension Rate or Local Indicator	Y - Suspension Rate (including in school and out of school suspensions)	 Suspension Rate (only out of school) Student culture-climate survey Staff culture-climate survey Family culture-climate survey 	 Suspension rate (open question re whether to include in school and out of school) Student culture-climate survey Staff culture-climate survey Family culture-climate survey
5 – Pupil Engagement	Graduation Rates or Chronic Absenteeism	Y - Grad rates (4y only) (Chronic absence will be added in future years)	 Grad rates (4y/5y/6y) Chronic absence Social Emotional Skills 	 Grad rates (4y/5y/6y) Chronic absence Social Emotional Skills
4 – Pupil Achievement/English Learner Achievement	English and Math Scores English Language Indicator	Y	 ELA and math academic performance ELA and math growth English Learner Re-Designation (CORE method, focusing on minimizing long term English Learners 	 ELA and math academic performance ELA and math growth CA's English Language Indicator Open question - CORE's EL Re-Designation measure
3 – Parent Engagement	Local Indicator	Ν	• Family Survey (the results, not just administering)	• Family Survey (the results, not just administering)
2 – Implementation of Academic Standards	Local Indicator	Ν	N/A	N/A
1 – Basic School Conditions	Local Indicator	Ν	N/A	N/A

The CORE-PACE Research Partnership







Quantitative analysis

Uncover patterns in data

Explore variation

Analyze outcomes

Understand implementation

Highlight "promising practices"

Explain variation







The implementation and effect of new measures, school interventions, and collaboration under the CORE waiver

Qualitative analysis

Quantitative

analysis

Including chronic absence as an indicator in CA's system

Exploring different subgroup sizes for accountability

Identifying schools for improvement using multiple measures

What SEL/CC measures reveal about school performance (for release later this fall)











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Qualitative analysis



	Excellent 5%		Good 32%		Acceptable ^{32%} I	
Improvement			Outcome			
	Very high	High	Intermediate	Low	Very Low	
Improved significantly	0	0	18	20	7	
Improved	4	36	128	46	14	
Maintained	49	152	268	77	15	
Declined	4	27	112	45	5	
Declined significantly	0	2	16	22	12	
			ssue 25%	C	Concern 5%	







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Edmund G. Brown Jr., Governor



Brad Strong @BStrong CN · May 12 Huge thanks to @edpolicyinca @COREdistricts @hjhough for #ChronicAbsence analysis goo.gl/hljzqd had huge impact on SBE CA victory

Board Sets Balance of State and Local Measures to Hold Schools Accountable

The California State Board of Education today affirmed state and local measures of progress for California's new school accountability system. In addition to scores on standardized tests in English and math, schools will be held accountable for students' college and career readiness, proficiency for English learners, graduation rates, chronic absenteeism, suspension rates and school climate, basic conditions at a school, implementation of academic standards, and parent engagement.





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Percent of Schools Reporting, by Subgroup Threshold



Number of Subgroups by School

1200





FEDERAL REGISTER

The Daily Journal of the United States Government

PR Proposed Rule

Similarly, in a 2016

examination of the effect of using different subgroup sizes in California's CORE school districts,^[7] the study found that when using an n-size of 100, only 37 percent of African American students' math scores are reported at the school-level. However, using an n-size of 20 increases the percentage of "visible" African American students to 88 percent. The impact for students with disabilities is even larger: when the n-size is 100, only 25 percent of students with disabilities are reported at the school-level; however, 92 percent of students with disabilities are reported when using an n-size of 20.




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Qualitative analysis

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analysis

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What SEL/CC measures tell us about school performance (for release later this fall)





Different academic indicators measure very different aspects of school performance, and a summative score masks this variation



Of the 14% of schools that are bottom 5-percent on one or more indicator, 71% are not identified as bottom 5% by the summative score



TARGETED SUPPORT AND IMPROVEMENT

Schools identified for Targeted Support and Improvement









Florida's Intuitive Letter Grades Produce Results By Jeb Bush



Education Vext

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How Should States Design Their Accountability Systems?

Education Next talks with Jeb Bush, Heather Hough, and Michael Kirst

By Jeb Bush, Heather Hough and Michael Kirst





Florida's Intuitive Letter Grades Produce Results

By Jeb Bush

In Florida, where I served as governor from 1999 to 2007, a bold, new direction was required. And so in 1999, we overhauled our school system through accountability legislation that made student learning the focus of education.

California's Dashboard Data Will Guide Improvement

By Heather J. Hough and Michael W. Kirst

In California, we've moved beyond assigning schools a single number score each year and are implementing a "dashboard" accountability system, to better capture and communicate multiple dimensions of school performance.





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Association between SEL/CC Measures and Current Year Math Test Scores Controlling for Student Demographics, All Districts













Average Culture/Climate Values, by Race, All Districts

Preliminary analysis Within School Differences in SEL- Combined Index, All Districts





Standardized Difference Between Groups













School SEL Estimate, controlling for student demographics (0 is average)







Student CC vs. Parent/Staff CC



















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Qualitative analysis





Integrating Multiple Measures

- Build buy-in across the system
- Focus on building capacity to understand and respond to data
- Develop a local culture around data use
- Be wary of unintended consequences

Supporting struggling schools

- Support is favored over sanctions
- To maximize learning, consider the "fit" of collaborative partners
- Ensure consistent, high-quality facilitation
- Attend to structural challenges in schools that may undermine improvement efforts

District-level collaboration to build capacity

- Focus on relationships
- Get the right people to the table
- Select meaningful, shared priorities for improvement work



Quantitative analysis

- Qualitative work
 in the SEL/CC
 schools that are
 "beating the
 odds"
- Developmental evaluation to support work of "CORE 3.0"

Qualitative analysis

- With 2 years of data, investigate growth in SEL/CC and school effect
- PACE researchers use CORE data to answer a wide range of questions to inform policy and practice

For more information

http://www.edpolicyinca.org/projects/core-pace-res earch-partnership

- Heather Hough: hjhough@stanford.edu
- Rick Miller: rick@coredistricts.org
- Noah Bookman: noah@coredistricts.org



Policy Analysis for California Education